

1 **NOT FOR PUBLICATION**

2 **ONLINE APPENDIX**

3 Protection not for Sale, but for Tax Compliance

4 These appendices contain materials, results and robustness checks that supplement the main text.

5 **Appendices**

6 **A.** The Protection for Tax Compliance game

7 **B.** Protection for Sale or for Tax Compliance?

8 **C.** Preventing Liberalization with Political Contributions

9 **D.** Technological unemployment upon entry

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11 **F.** Costly and Imperfect Monopoly Enforcement (or Inefficient Public Good Provision)

12 **F.1** Correlation between Fiscal and Monopoly Enforcement Capacity

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22 **A. Protection for Tax Compliance**

This section, which borrows from Queralt (2015), presents in the protection for tax compliance game in detail. Suppose there are four actors in the economy: the political ruler, the incumbent producer, a potential entrant, and labor. The economy has a fixed number L of people, who have no demand for leisure, and offer their labor inelastically. All labor is hired in the final market. Final output is produced under perfect competition, using labor and a flow of intermediate product x ,

$$Y = \frac{1}{\alpha} L^{1-\alpha} x^\alpha$$

23 with constant returns, and Y being the *numéraire*. The intermediate product x is produced monop-
 24 olistically using a flow of final product at a cost $\phi \leq 1$. The intermediate market might be operated
 25 by the incumbent producer or the would-be entrant. These firms differ in their marginal costs of
 26 production. The incumbent producer is assumed to operate an old technology with high marginal
 27 costs ϕ_h , and the would-be entrant a newer technology with low marginal cost ϕ_l , $\phi_l < \phi_h \leq 1$. In
 28 case of entry, firms compete in prices (capturing the logic of Schumpeterian competition). Lower
 29 marginal costs imply lower prices. Thus, in case of entry, the incumbent producer vanishes.

30 The monopolist, regardless of its type, seeks to maximize profit according to

$$\max_x \pi = (1 - t)px - \phi_j x \tag{2}$$

31 where t denotes the sales tax rate imposed on the intermediate good. Since the final market is
 32 competitive, the price of the intermediate product equals the marginal product, $p = (L/x)^{1-\alpha}$.
 33 Final sector wages equal the marginal productivity of labor, $\partial Y(x^*)/\partial L$. Accordingly, the market
 34 clearing wage is set at

$$\omega_j^* = \frac{1 - \alpha}{\alpha} \left[\frac{\alpha(1 - t)}{\phi_j} \right]^{\frac{\alpha}{1-\alpha}} \tag{3}$$

35 which decreases in the sales tax and increases in the technology vintage operated by the intermediate
 36 producer. In other words, the older the technology operated by the intermediate monopolist, the
 37 lower the equilibrium wage.

38 Labor derives (indirect) utility from private consumption and public good spending

$$u_L = c(t, \phi) + \rho \frac{G(t, \phi)}{L} \quad (4)$$

39 where c denotes private consumption of final good Y , and $\rho > 1$ the extra weight attached to per
40 capita public spending, G/L . Private consumption is fully funded by wages. Since savings are
41 not considered, all wage is consumed. Workers do not pay taxes (only the intermediate producer
42 does), but their relative wages (and thus consumption) decrease with them. This characteristic
43 intrinsically captures the regressive effect of sales taxes, which are the main tax type in developing
44 economies (Brautigam, Fjeldstad and Moore, 2008). The second element in expression (4) captures
45 per capita public spending. G/L is funded by the sales tax paid by the intermediate producer.
46 For the sake of simplicity, tax revenue $T = tpx$ is assumed to be entirely funneled to public-good
47 provision (i.e. $G \equiv T$).¹ Public spending might involve national defense, hospitals or roads. The
48 valuation of public services is captured by ρ . The latter is assumed to be greater than one to
49 avoid corner solutions with zero public spending. In general, one may expect ρ being high in left-
50 leaning societies (e.g. Scandinavia), or when private alternatives are few or very expensive, which
51 is usually the case in developing economies. Alternatively, ρ might increase on the verge of an
52 interstate military conflict, when national defense becomes a top priority (Dincecco, 2011; Scheve
53 and Stasavage, 2010).

54 The political authority (or ruler) sets entry regulation as well as the tax rate paid by the
55 intermediate producer. The tax rate $t \geq 0$ is levied on the intermediate good only. The tax
56 increases the price of the intermediate good, which causes a decrease in its demand and final sector
57 wages, and ultimately in consumption. However, taxes are still necessary to fund public spending.

58 Initially, the tax rate is upper bounded by the stock of fiscal capacity $t \leq \tau$, $\tau < 1$. The stock
59 of fiscal capacity determines the maximum share of private income that can be taxed by coercive
60 means only. This share is a reflection of the strength of the administrative apparatus of the state:
61 that is, a weak bureaucratic apparatus maps into weak fiscal capacity. The latter may be expanded
62 over time with *costly* investments in tax administration (Besley and Persson, 2011). However, as
63 examined below, Protection for Tax Compliance may achieve functionally equivalent levels of fiscal

¹Appendix F accounts for inefficiencies in the provision of public goods and sunk costs of taxation.

64 capacity *without* pecuniary investment in the tax administration.

65 The ruler also sets entry regulation, which either allows or bans entry of the new, superior
66 competitor. Entry barriers may take any form of competition or trade policy (e.g. licensing and
67 tariffs, respectively). Either way, these measures grants the incumbent producer monopoly access
68 to the intermediate market (Hoekman and Hosteck, 2000; Scherer, 1994). In return, the ruler
69 demands higher tax compliance. Specifically, the ruler may protect the incumbent producer from
70 the high-tech competitor if and only if the incumbent firm abides by a tax rate greater than the
71 stock of fiscal capacity. Let $t_p > \tau$ be the effective tax rate in the *protectionist* regime.

72 If barriers are not raised (*free entry* regime), I assume that a new competitive firm enters with
73 certainty. Competitive firms do not need protection from competition. For this very reason, the
74 ruler cannot enforce tax rates above the stock of fiscal capacity whenever entry is allowed. In other
75 words, the disciplinary effect of Protection for Tax Compliance based on Schumpeterian market
76 competition becomes ineffective as soon as entry takes place. Altogether, in the free entry regime
77 the tax rate must be set from within the fiscal capacity range $t_e \in [0, \tau]$, where subscript e stands
78 for *entry*.

79 Initially, the ruler cares about aggregate well-being, which involves labor (or consumers') welfare
80 and the domestic producer profit. She does not keep any share of T for self-consumption, nor does
81 she accept bribes or contributions. That is, her motives are purely altruistic. This assumption
82 serves two purposes: First, it allows us to characterize scenarios in which protection might be
83 socially optimal. Second, eventually, it allows us to establish when and to what extent social
84 welfare is affected by political giving.

85 For the sake of generality, the ruler attaches a weight a_1 to labor utility, as defined in (4), and
86 a weight a_2 to the producer's utility, as defined in (2), with $a_1 + a_2 = 1$. Higher values of a_1 might
87 signal higher levels of democratization (but also populism). On the contrary, higher values of a_2
88 might be associated with oligarchic societies, where capital monopolizes political and economic
89 power (Acemoglu, 2008). Altogether, the benevolent ruler utility function is a linear combination
90 of both elements:

$$V = a_1 u_L(t, \phi) + a_2 \pi(t, \phi) \tag{5}$$

91 Notice that expression (5) does not directly account for political survival considerations. Instead,

92 the model implicitly assumes that satisfying some level of social welfare is always good for political
93 survival. As such, it investigates the conditions under which social welfare (labor's and producers')
94 is maximized. Throughout,

$$a_1\rho \geq 1 \tag{6}$$

95 is assumed. This condition overrules states of the world in which the ruler and labor jointly attach
96 low valuations to public spending —thus, making taxation irrelevant.

97 The Protection for Tax Compliance bargain is a one-period static game with an extensive
98 structure: First, the ruler sets entry and tax policy. If barriers are adopted, the old producer
99 stays in and complies with $t_p > \tau$. If barriers are not raised, entry takes place, intermediate good
100 producers compete, and the winner abides by $t_e \leq \tau$. Given entry and tax policy, tax revenue,
101 wages and profit follow.

102 In anticipation of Schumpeterian competition, once protection is adopted we should not expect
103 major deviations from $t_p > \tau$ by the domestic, obsolete producer. Simple repeated interaction
104 between government and domestic producers should suffice to solve this kind of commitment prob-
105 lems.² And that is precisely the beauty of *creative destruction* once applied to fiscal policy. In
106 the context of repeated interaction between a ruler in need of revenue and a producer in need of
107 protection, the logic of Schumpeterian competition might solve the strong non-contractibility issues
108 in taxation associated with weak fiscal capacity.

109 Analysis

110 The game model is solved by backwards induction. First, I analyze the ruler and producers'
111 equilibrium payoffs in the cases of *free entry* and *protection* separately. Then, I examine when the
112 ruler prefers to adopt *entry barriers* instead of allowing *free entry*.

113 Suppose *free entry* is adopted. Then, the new firm enters the intermediate market. Given
114 the marginal cost differential, $\phi_h > \phi_l$, the price offered by the new producer is below that of the
115 incumbent firm, as $\partial p^*/\partial \phi > 0$. By Schumpeterian competition, the old producer drops the market
116 and the new entrant becomes the new intermediate monopolist.

²Protectionist policy (such as licenses) can easily be declined. Compliance can be assessed on a regular basis too. For instance, value added tax, the most popular tax in developing countries nowadays, is usually collected on a monthly basis. Such flexibility, combined with the incumbent's payoffs upon entry (i.e. eventual extinction) should prevent major deviations by the incumbent producer.

117 Given x_n^* , p_n^* offered by the *new* firm, and market-clearing wage, ω_n^* , the ruler problem reduces
 118 to

$$\begin{aligned} \max_{t_e} V &= a_1 \left[\omega(t, x_n^* | \phi_l) + \rho \frac{t_e p_n^* x_n^*}{L} \right] + a_2 \pi(t, x_n^* | \phi_l) \\ \text{s.t. } t &\leq \tau \end{aligned} \tag{7}$$

119 In other words, the ruler's maximization problem is constrained by the stock of the fiscal capacity
 120 τ .³ The maximization problem solution depends on whether the fiscal constraint binds. When it
 121 does not, $\lambda = 0$, the ruler adopts her *ideal* or unconstrained tax rate. For future reference, denote

$$t_{\lambda=0} \equiv \frac{(1 - \alpha)(a_1 \rho - 1)}{a_1(\rho + 1 - \alpha) - (1 - \alpha)} < 1 \tag{8}$$

122 The unconstrained tax rate increases both in labor valuation of public spending, ρ , and the weight
 123 that the ruler attaches to labor well-being, a_1 .⁴ The former might increase in case of war or
 124 external threats. The latter might increase with franchise extension. Notice, however, that for
 125 $t_e^* \geq 0$, condition (6) is necessary. That is, for taxation (and public spending) to take place at all,
 126 the ruler must care minimally about labor's well-being, and the latter must minimally value public
 127 spending.

128 When the fiscal constraint in (7) binds, $\lambda > 0$, the ruler adopts the maximum tax rate that the
 129 endowment of fiscal capacity allows: $t_e^* = \tau$. That is, a utility welfare-maximizing ruler would set
 130 the tax rate to exhaust fiscal capacity whenever she allows for *free entry*. This is true because the
 131 ruler utility function is a strictly increasing function in $t_e \in [0, t_{\lambda=0}]$.

132 Suppose now that the ruler opts for protecting the incumbent firm. For the sake of simplicity,
 133 assume that the ruler conditions the entry barrier on the domestic producer's abidance with the
 134 unconstrained tax rate, $t_p^* = t_{\lambda=0}$.⁵ By agreeing to the ruler's terms, the domestic firm receives the
 135 necessary protection for survival though at a significant fiscal cost. Importantly, non-contractibility
 136 problems are ruled out by the anticipated consequences of Schumpeterian competition (i.e. extinc-

³This set up assumes full employment upon entry. Appendix D allows for technological unemployment. Results show that the latter makes Protection for Tax Compliance more likely, not less, as it decreases the value of entry.

⁴The assumption $t \leq \tau, \tau < 1$ preempts the corner solution, $t^* = 1$. I disregard this solution on two grounds: First, extracting the full income of firms on a regular basis is hardly sustainable. Alternatively, $t^* = 1$ might reflect a process of nationalization, but that is something different from protection for tax compliance, nor reflects any of the examples in the literature review. Second, and more importantly, the corner solution is not interesting because it rules out cases in which the capacity to tax of the state is less than perfect, thus excluding even the most advanced economies.

⁵Queralt (2015) considers a less ambitious bargained tax rate. Results hold although they are no longer explicit.

tion upon entry). The threat of liberalizing the economy disciplines the incumbent producer.

I order to evaluate the ruler preference over the *protectionist* and *free entry* regimes, here I focus on the interesting parameter space, that is, the one for which the capacity constraint in (7) binds. Recall, if barriers are not raised, a new firm enters the market with certainty. In this case, wages increase —as they are inversely related to the marginal cost of production—, but tax revenue remains constrained by the stock of fiscal capacity, $t_e^* = \tau$. On the contrary, if barriers are raised, wages remain low but the tax rate is set above the stock of fiscal capacity. Given these alternatives, the ruler must choose between wages or tax revenue. Both cannot rise simultaneously.

Proposition 1. (*Protection for Tax Compliance*) Suppose the fiscal capacity constraint in (7) binds, and

$$\frac{\phi_h}{\phi_l} \leq \delta \quad (9)$$

with $\delta \equiv \frac{[a_1(1+(\rho-1))]^{\frac{1}{\alpha}}}{(a_1(1+\rho-\alpha)-(1-\alpha))(a_1(1-\alpha)+\alpha)^{(1-\alpha)/\alpha}}$. Then, there exists a $\hat{\tau} < t_{\lambda=0}$ such that, for all $\tau \in [0, \hat{\tau}]$, a generically unique SPNE exists in which the ruler prefers to adopt entry barriers to free entry. In this equilibrium, the ruler sets $t_p^* = t_{\lambda=0} > \tau$, tax revenue increases to $T(t_p^*, p_p^*, x_p^* | \phi_h) > T(t_e^*, p_e^*, x_e^* | \phi_l)$ but wages decrease to $\omega(t_p^* | \phi_h) < \omega(t_e^* | \phi_l)$; the incumbent firm stays “in” and makes profit $\pi(t_p^* | \phi_h) < \pi(\tau | \phi_h)$, while the would-be entrant remains “out”.

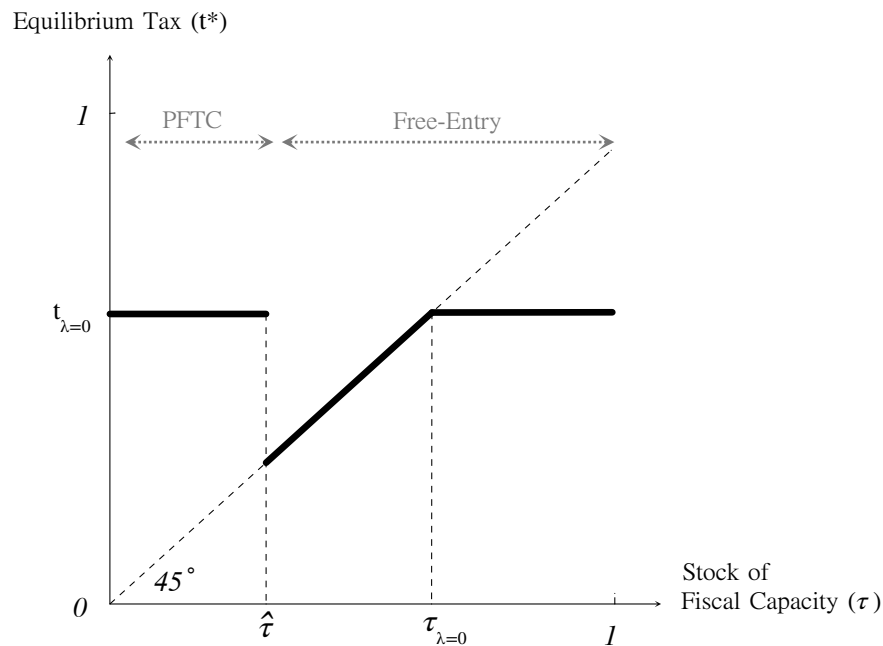
Proof. Denote $V_e(t_e, x^*, \omega^* | \phi_l)$ and $V_p(t_p^*, x^*, \omega^* | \phi_h)$ the ruler’s utility under *entry* and *protection*, respectively, as defined in (5), with

$$x_j^* = L \left[\frac{\alpha(1-t)}{\phi_j} \right]^{\frac{1}{1-\alpha}} \quad (10)$$

and ω^* and t_p^* as defined in (3) and (8), respectively. $V_e(t)' > 0$ and $V_e(t)'' < 0$ in $t \in [0, t_{\lambda=0}]$, whereas $V_p(t_p^* = t_{\lambda=0})$ defines a horizontal line in the $t - V$ space. When $\tau \rightarrow 0$, $t_e^* \rightarrow 0$ and $V_e(t_e^* \rightarrow 0)^* = ((1/\alpha)/\alpha)(\alpha/\phi_l)^{(\alpha/(1-\alpha))}$. For $V_e(t_e^* \rightarrow 0) < V_p(t_p^*)$, condition (9) is a necessary and sufficient condition. When $\tau \rightarrow t_{\lambda=0}$, $t_e^* = t_{\lambda=0}$; for marginal cost $\phi_l < \phi_h$, $V_e(t_e^*) > V_p(t_p^*)$ is always true. Then, by the Intermediate Value Theorem, there is a unique $\hat{\tau}$, $0 < \hat{\tau} < t_{\lambda=0}$ for which $V_e(t_e^* = \hat{\tau}) = V_p(t_p^*)$. For $\tau = \hat{\tau}$ the ruler is indifferent. By assumption, indifference is solved in favor of protection. Altogether, for any $\tau \leq \hat{\tau}$, $V_p(t_p^*) \geq V_e(t_e^*)$, and $V_p(t_p^*) < V_e(t_e^*)$ otherwise. ■

161 *Proposition 1* states that a utilitarian welfare-maximizing ruler finds Protection for Tax Compli-
 162 ance preferable to free entry when fiscal capacity endowment is *sufficiently low* despite the fact that
 163 protection blocks the entry of superior technology and pushes both equilibrium demand and wages
 164 down. Expression (9) in *Proposition 1* implies that the Protection for Tax Compliance equilibrium
 165 may only arise when the technology differential between the incumbent and would-be entrant is
 166 not too large. This is consistent with the historical survey of technology adoption conducted by
 167 Comin and Hobijn (2009). When the benefits of a new technology are large, no barrier can prevent
 168 it from entering. Nevertheless, these circumstances are exceptional. Finally, it is worth mentioning
 169 that the right-hand side of expression (9) is increasing in the valuation of public spending ρ , and
 170 the weight of labor's well-being in the ruler utility function, a_1 . That is, the more valued public
 171 good provision and labor's welfare are, the more easily expression (9) is met.

Figure A-1: **Equilibrium Tax Rate and Ruler's Optimal Strategy as a function of the Stock of Fiscal Capacity**



172 The SPNE in *Proposition 1* is illustrated in Figure A-1. The horizontal axis represents the
 173 stock of fiscal capacity τ (or, if preferred, the tax rate at the beginning of the game). Recall, this
 174 parameter denotes the maximum share of private income that can be taxed without extortion. The

175 vertical axis represents the equilibrium tax rate (or, if preferred, the final tax rate).

176 Denote $\tau_{\lambda=0} < 1$ the tax rate that maximizes the utility of the welfare maximizer, the *uncon-*
177 *strained or ideal rate*. For $\tau \leq \hat{\tau}$ the ruler raises entry barriers and, in exchange, sets t_p^* equal to
178 her ideal value, $t_{\lambda=0}$. This parameter space depicts the *protection for tax compliance* equilibrium:
179 in exchange for entry barriers to technology-advanced competitors, the producer abides by the tax
180 rate that maximizes the ruler's indirect utility, which is greater than the stock of fiscal capacity,
181 that is, the maximum tax rate that she would be able to levy by coercive means: $t_p^* = t_{\lambda=0} > \tau$.⁶

182 Second, for $\tau \in (\hat{\tau}, \tau_{\lambda=0}]$, the ruler prefers *entry* of the technology-advanced competitor, just
183 because the fiscal boost of protectionism does not compensate the opportunity cost of higher wages
184 (and consumption) associated with the new competitive firm. Following entry, the old producer
185 drops (by creative destruction), and the ruler levies $t_e^* = \tau$ on the new firm, thus exhausting fiscal
186 capacity. Notice that, the new firm being already competitive is in no need of entry barriers.
187 Hence, the ruler cannot instrumentalize the threat of Schumpeterian competition to enforce tax
188 rates above the stock of fiscal capacity whenever entry is allowed.

189 Third, for $\tau \geq \tau(\lambda = 0)$, that is, once the stock of fiscal capacity secures the optimal tax rate
190 by default, the latter remains in equilibrium under free trade. Since building tax administration
191 is costly (Besley and Persson, 2011; Brewer, 1988), we should observe no economy with a stock of
192 fiscal capacity above $\tau_{\lambda=0}$. This segment is plotted for completeness only.

⁶Queralt (2015) shows that the equilibrium holds when t_p^* is set at intermediate values between the stock and the ideal points. The ideal value simplifies algebra and produces an explicit result.

193 B. Protection for Sale or for Tax Compliance?

194 Protection is not necessarily for sale. However, oftentimes it is (Grossman and Helpman 1994,
195 Gehlbach 2008, Congleton and Lee 2009). In this particular set up, one may imagine inefficient
196 producers making contributions to the ruler as a means of preventing entry *while keeping taxes*
197 *low*. This section evaluates such a possibility. In particular, I seek to disentangle when protection
198 might be for sale instead of tax compliance. The criterion I use to differentiate between these two
199 scenarios is simple. Whenever contributions do not prevent the equilibrium tax rate from being set
200 *above* the fiscal capacity endowment, protection is still for tax compliance. That is, contributions
201 might preclude tax rates from reaching the social optimal $t_{\lambda=0}$, but they might still be set above
202 the maximum rate permitted by the stock of fiscal capacity. Formally, $\tau < t^* < t_{\lambda=0}$. If, on the
203 other hand, contributions push the tax rate below the stock of fiscal capacity, then protection is for
204 sale. In that case, $t^* < \tau$, meaning that not only inefficient producers are protected from superior
205 competitors, but they also pay lower taxes than those feasible by the stock of fiscal capacity. In
206 order to disentangle what protection is for, a slight variation in the set up is required.

207 Extended Set Up

208 Suppose the technology differential between the new and old technology satisfies condition (9).
209 Accordingly, a welfare utility maximizing ruler would raise entry barriers and set the tax rate equal
210 to the unconstrained rate, $t_p^* = t_{\lambda=0}$. Let's now assume that the ruler is not benevolent. She still
211 cares about labor well-being but she is also responsive to bribes or contributions. Aware of this,
212 the incumbent producer might try to bribe the ruler in order to push down the tax rate while still
213 under the protectionist regime. I rule out by assumption the possibility of the potential entrant to
214 bribe: as he is not yet in the market, he is cash constrained.

215 To account for political giving by the incumbent elite, the extended set up adds a second stage
216 to the game, in which the producer decides whether to bribe the ruler for such purposes conditional
217 on the latter's preference for protection.⁷ Accordingly, I need to include small variations in the
218 objective functions of the ruler and the incumbent producer.

⁷In Appendix C, I evaluate whether contributions can *buy-off* protection when free entry is socially optimal. Those results are similar to the ones in this section. Entry can also be prevented but the bribe that makes that happen is bigger.

219 Contributions are a form of rent seeking and are not funneled to public spending G . As such,
 220 contributions enter the utility function of the ruler but not that of labor. Specifically, the objective
 221 function of the ruler once political giving is allowed becomes

$$V(t_c, c) = a_1 u_L(t_c, \phi) + a_2 \pi(t_c) + c(t_c) \quad (11)$$

222 where $t_c \in [0, t_p]$ denotes the tax rate adopted when contributions $c(t_c)$ are allowed. Again, a_1
 223 and a_2 denote the relative weight attributed to labor's and producer's welfare, respectively.⁸ Labor
 224 indirect utility u_L is still given by (4) but $\pi(t_c)$ now denotes the *net* profit of the producer

$$\pi(t_c) = \tilde{\pi}(t_c) - c(t_c) \quad (12)$$

225 with *gross* profit $\tilde{\pi}_c = (1 - t_c)p_c x_c - \phi x_c$, and x_c defined in (10) and $p_c = (L/x_c)^{1-\alpha}$. Lastly, $c(t_c)$
 226 indicates the share of net profit that the producer gives the ruler in order to bring the tax rate t_c
 227 below t_p^* while keeping entry barriers up.

228 All else constant, deviating from the benchmark Protection for Tax Compliance equilibrium
 229 tax, t_p^* , implies a utility loss for the ruler. If the producer seeks to pay a lower tax rate, he must
 230 compensate the ruler for any deviation away from $t_p^* = \tau_{\lambda=0}$. This compensation is exerted through
 231 contributions. Contribution c must satisfy two conditions simultaneously. First, c must satisfy the
 232 Participation Constraint (PC) of the producer,

$$\tilde{\pi}(t_c) - c(t_c) \geq \pi(t_p^*) \quad (13)$$

233 where $\pi(t_p^*)$ denotes the profit of the producer under Protection for Tax Compliance, as given by
 234 *Proposition 1*. Intuitively, the producer PC states that the net profit of the producer in the case
 235 of bribing the ruler must be greater than (or equal to) the profit derived from the pure version
 236 of Protection for Tax Compliance, where bribing does not take place and the producer abides to
 237 $t_p^* = t_{\lambda=0}$ in exchange for protection.

⁸Results hold if I add a third weight a_3 to $c(t_c)$, such that $a_1 + a_2 + a_3 = 1$.

238 Second, c must also satisfy the ruler's Incentive Compatibility Constraint (ICC):

$$V(t_c, c) \geq V(t_p^*) \quad (14)$$

239 That is, the ultimate utility derived by the ruler from $t_c < t_p^*$ and contribution $c > 0$ must be at
240 least as large as the utility derived from the benchmark Protection for Tax Compliance equilibrium
241 as defined by *Proposition 1*.

242 Altogether, the timing of the extended game remains:

- 243 • First, the ruler sets entry and tax policy.
- 244 • Then, if barriers are not raised, entry takes place, intermediate good producers compete, and
245 the winner abides by $t_e \leq \tau$.
- 246 • If barriers are instead adopted, the producer decides whether to bribe the ruler to push taxes
247 down to $t_c < t_p^*$ at a cost $c(t_c)$. If the producer decides not to bribe, the pure Protection for
248 Tax Compliance exchange follows.
- 249 • Given entry and tax policy, tax revenue, wages and net profit follow.

250 Next I evaluate whether in presence of contributions the ultimate tax rate is ever set above the
251 maximum rate permitted by the stock of fiscal capacity. In other words, I assess whether Protection
252 for Tax Compliance is *bribe-proof*.

253 Analysis

254 Suppose Condition (9) is met. In the absence of bribes, the ruler would then follow the pure
255 Protection for Tax Compliance strategy, as characterized in *Proposition 1*. However, in presence of
256 bribes, the ruler might prefer to push taxes down while keeping entry barriers up. For that to be
257 the case, the producer must compensate her for the utility loss of deviating from $t_p^* = t_{\lambda=0}$. The
258 compensation consists of a private contribution $c(t_c)$ funded out of his own profit.⁹ I determine
259 the general form of this contribution recognizing that any optimal bribe will be such that it makes
260 the ruler indifferent between the high tax t_p^* and no contribution $c = 0$, and a low tax $t_c < t_p^*$ and
261 positive contribution $c > 0$. This implies the ruler IIC is to be met at equality.

⁹As mentioned in fn.7, Appendix C evaluates whether bribing can prevent entry even if Condition (9) is not met.

Denote the pre-bribe ruler utility $\tilde{V}_c = a_1[\omega(t_c) + \rho\bar{G}(t_c)] + a_2\pi(t_c)$ so that her total utility becomes

$$V(t_c) = \tilde{V}_c + c$$

I plug this expression into the IIC, set it at equality, and solve for c to establish the general contribution cost function

$$c = \frac{V(t_p^*) - a_1[\omega(t_c) + \rho\bar{G}(t_c)] - a_2\tilde{\pi}(t_c)}{1 - a_2} \quad (15)$$

with $V(t_p^*)$ defined in *Proposition 1*. Notice that $\partial c/\partial t_c < 0$, meaning that the lower is the tax rate the producer wants to pay upon bribing, the largest share of its profit he must give the ruler to keep her indifferent between the pairs $(t_p^*, c = 0)$ and $(t_c, c > 0)$.

Proposition 2. *Suppose the technology differential between the new and the incumbent producer is low enough to satisfy Condition (9). Given Protection for Tax Compliance tax rate t_p^* defined in Proposition 1, and contribution cost function (15), $a_1 \leq \frac{2-\alpha}{1+\rho}$ is a sufficient condition for bribing to occur. In that case, entry barriers to new competitors are raised and*

$$t_c^* = \begin{cases} \frac{(1-\alpha)(a_1(\rho-1)-1)}{a_1\rho+\alpha-1} & \text{if } a_1 \geq \frac{1}{\rho-1} \\ 0 & \text{otherwise} \end{cases} \quad (16)$$

Given the equilibrium tax rate $t_c^* < t_p^*$, demand for intermediate input $x(t_c^*)$, wages $\omega(t_c^*)$ and net profit $\pi(t_c^*, c(t_c^*)) > \pi(t_p^*, c = 0)$ as defined by (10), (3) and (12) respectively, follow.

Proof. For the ruler ICC and producer PC to be simultaneously satisfied, it must be true that

$$\tilde{\pi}(t_c) - \pi(t_p^*) \geq c \geq V(t_p^*) - \tilde{V}(t_c) \quad (17)$$

with t_p^* defined in *Proposition 1*. I plug the general contribution cost expression (15) into (17). After some rearrangement, I get

$$\tilde{\pi}(t_c) + a_1\left[\omega(t_c) + \rho\frac{G(t_c)}{L}\right] \geq \pi_p(t_p^*) + a_1\left[\omega(t_p^*) + \rho\frac{G(t_p^*)}{L}\right] \quad (18)$$

276 The left-hand side (LHS) of (18) is concave in t_c . It has a minimum at $t_c = 0$ and a maximum at

$$t_{LHS}^* = \frac{(1 - \alpha)(a_1(\rho - 1) - 1)}{a_1\rho + \alpha - 1} \quad (19)$$

A sufficient condition for (18) to be true is $LHS(t_{LHS}^*) > RHS$. Plugging t_{LHS}^*, t_p^* into (18) I get

$$\left[\frac{a_1(1 + \rho - \alpha) - (1 - \alpha)}{a_1\rho - (1 - \alpha)} \right]^{\frac{\alpha}{1 - \alpha}} \geq \frac{a_1(1 + \rho) - (1 - \alpha)}{a_1(1 + \rho - \alpha) - (1 - \alpha)}$$

277 I rearrange the above expression into

$$\left[\frac{a_1(1 + \rho - \alpha) - (1 - \alpha)}{(a_1\rho - (1 - \alpha))^\alpha} \right]^{\frac{1}{1 - \alpha}} \geq a_1(1 + \rho) - (1 - \alpha) \quad (20)$$

278 The RHS of (20) is smaller or equal to 1 whenever $a_1 \leq \frac{2 - \alpha}{1 + \rho}$. Since LHS of (20) is always greater
 279 than one, $a_1 \leq \frac{2 - \alpha}{1 + \rho}$ is a sufficient condition for (18) being true. In other words, as long as $a_1 \leq \frac{2 - \alpha}{1 + \rho}$
 280 a bribe exists such that the ruler IIC and the producer PC are simultaneously satisfied. The
 281 difference between the *LHS* and the *RHS* in (18) is maximized precisely at t_{LHS}^* . Thus, the
 282 producer's net profit is also optimized at $t_c^* = t_{LHS}^*$. When $a_1 \leq \frac{2 - \alpha}{1 + \rho}$ is strictly met, (18) is strictly
 283 satisfied too, implying that the profit of the producer upon bribing is strictly larger than in the
 284 benchmark Protection for Tax Compliance scenario.

285 Next, I compare t_c^* and t_p^* . The former is always smaller. To see that, I need to compare both
 286 equilibrium values

$$t_c^* = \frac{(1 - \alpha)(a_1(\rho - 1) - 1)}{a_1\rho + \alpha - 1} < \frac{a_1\rho - 1}{a_1(1 + \frac{\rho}{1 - \alpha}) - 1} = t_p^* \quad (21)$$

287 which reduces to

$$a_1(1 - \alpha) < (a_1\rho - 1)(1 - \alpha) + (a_1\rho + \alpha - 1) \quad (22)$$

288 Since $\alpha > 0$, the RHS of the above expression is always larger than $(a_1\rho - 1)(1 - \alpha) + (a_1\rho - 1)$.
 289 As $a_1(1 - \alpha) < (a_1\rho - 1)(2 - \alpha)$, $t_c^* < t_p^*$.

290 Provided $a_1 \leq \frac{2 - \alpha}{1 + \rho}$, $a_1 > \frac{1}{\rho - 1}$ is necessary for $t_c^* > 0$. This condition is stricter than (6), what
 291 reduces the parameter space of non-negative taxation once bribing is permitted. When $a_1 \leq \frac{1}{\rho - 1}$,
 292 (18) is met and $t_c^* = 0$. To see that, I just have to plug $a_1 = \frac{1}{\rho - 1}$ into (19). ■

293 *Proposition 2* states that for bribing to take place the ruler cannot care too much about labor
 294 well-being (i.e. $a_1 < \frac{2-\alpha}{1+\rho}$).¹⁰ The capacity of contributions to push down the tax rate under
 295 protection also depends on a_1 . If the ruler cares very little about labor welfare ($a_1 < \frac{1}{\rho-1}$), the
 296 producer can afford a contribution $c > 0$ such that it pushes the equilibrium tax up to 0 - implying
 297 no public spending is provided at all in equilibrium.¹¹

298 On the other hand, when the ruler cares moderately about labor well-being ($\frac{2-\alpha}{1+\rho} \geq a_1 \geq \frac{1}{\rho-1}$),
 299 the producer can only afford to pay a contribution which pushes the equilibrium tax below the
 300 unconstrained rate but not up to 0.¹² The ultimate distance between t_c^* and t_p^* is smaller the more
 301 the ruler cares about labor welfare (higher a_1) within the interval, and the more labor value public
 302 spending (higher ρ). More generally, the larger these two parameters, the better Protection for Tax
 303 Compliance resists political contributions.

304 For illustration purposes, Figure A-2 plots the ruler's equilibrium strategy for $\frac{2-\alpha}{1+\rho} \geq a_1 > \frac{1}{\rho-1}$
 305 as a function of the stock of fiscal capacity. From *Proposition 1* we know that for any stock of
 306 fiscal capacity $\tau > \hat{\tau}$, the ruler prefers to open the economy. In absence of barriers, for $\tau \leq \hat{\tau}$, she
 307 prefers to raise barriers and set, in exchange, $t = t_p^* > \tau$. Within this parameter space, she might
 308 now receive a positive contribution $c > 0$ from the protected producer, with which the latter seeks
 309 to push the equilibrium tax rate t_c^* below $\tau_{\lambda=0}$ —thus deviating from the benchmark Protection
 310 for Tax Compliance equilibrium.

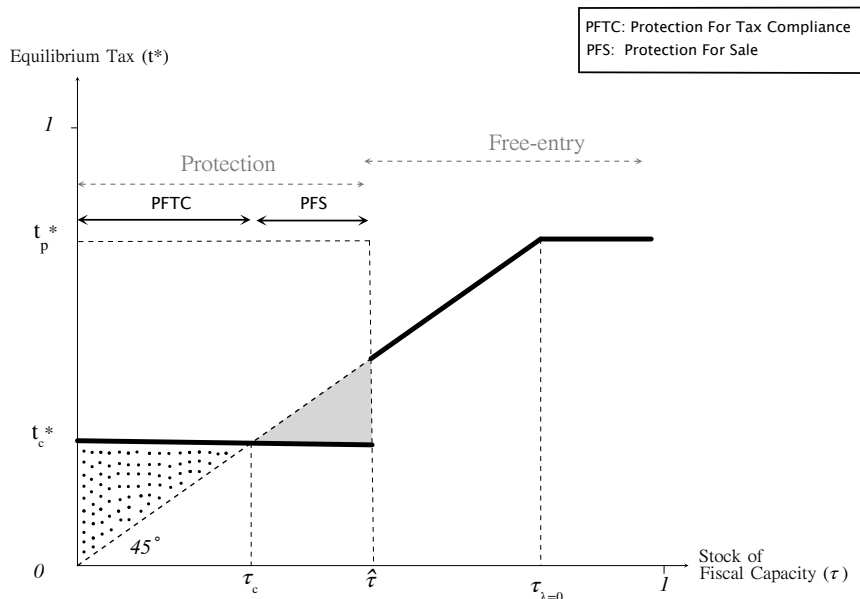
311 Denote τ_c the value of fiscal capacity for which $t_c^* = \tau$ (i.e. the tax rate for which t_c^* coincides
 312 with the highest rate permitted by the stock of fiscal capacity). Then, for any $\tau \in [0, \tau_c]$, the
 313 equilibrium tax rate in the presence of contributions is greater than the stock of fiscal capacity,
 314 $t_c^* > \tau$. Accordingly, in Figure A-2 the equilibrium tax rate for $\tau \leq \tau_c$ falls above the 45° line.
 315 This segment represents the states of the world consistent Protection for Tax Compliance despite
 316 contributions. By *Proposition 2*, this segment is increasing in both the value attached by the ruler to

¹⁰Notice that labor (the consumers) would be better off if bribes were banned. Labor utility as defined in (4) is increasing in the interval $t \in [0, t_p^*]$. Since $t_c^* < t_p^*$, labor well-being is damaged when the ruler accepts a bribe in exchange for pushing the tax rate below the socially optimal level.

¹¹Interestingly, bribing is more likely to succeed in capital-intensive sectors, where α is high. When α approaches 1, $\frac{2-\alpha}{1+\rho} \geq a_1 \geq \frac{1}{\rho-1}$ is empty and bribing unravels the Protection for Tax Compliance equilibrium in favor of Protection for Sale (Grossman and Helpman, 1994), in which sectors are protected in exchange for political giving *and* tax rates are set strictly below the stock of fiscal capacity.

¹²Notice that, as long as $a_1 \leq \frac{2-\alpha}{1+\rho}$, the producer's profit is strictly larger than the one he would gain when no contributions are allowed, $\pi(t_c^*, c(t_c^*)) > \pi(t_p^*)$. For this reason producers strongly benefit from bribing *vis-à-vis* taxes.

Figure A-2: Equilibrium Tax Rate and the Ruler's Optimal Strategy when Bribing is allowed and $\frac{2-\alpha}{1+\rho} > a_1 > \frac{1}{\rho-1}$. The equilibrium tax rate is represented with a solid line. The dotted area identifies the interval of the stock of fiscal capacity for which the equilibrium tax rate is above the stock of fiscal capacity. The grey area identifies the values of fiscal capacity endowment for which the equilibrium tax rate is below the fiscal capacity endowment.



317 labor welfare and labor valuation of public spending. Graphically, when any these two parameters
 318 increase, t_c^* moves upwards and expands the interval $\tau \in [0, \tau_c]$, expanding as well the states of the
 319 world in which protection comes with higher tax rates than those permitted by the stock of fiscal
 320 capacity.

321 When the stock of fiscal capacity reaches higher levels, $\tau \in (\tau_c, \hat{\tau}]$, Protection for Tax Compli-
 322 ance is no longer feasible. For this parameter space, the equilibrium tax under protection falls below
 323 the stock of fiscal capacity ($t_c^* < \tau$) as a result of bribing. Graphically, this implies that the equi-
 324 librium tax rate is below the 45° line. This case is consistent with the standard Protection-for-Sale
 325 model Grossman and Helpman (1994) as the incumbent producer is protected from competition
 326 while the tax rate is lower than the maximum rate permitted by the stock of fiscal capacity.¹³

327 For completeness, Figure A-2 also plots the ruler's equilibrium strategy for higher values of
 328 fiscal capacity endowment, $\tau > \hat{\tau}$. Here, by *Proposition 1* free entry is preferred, and the ruler
 329 exhausts the full fiscal capacity of the state, $t_e^* = \tau$. Graphically, the equilibrium tax rate falls

¹³Sonin (2010) offers an example of protection with low taxation as a result of political giving.

330 along the 45° line up to $t_{\lambda=0}$, the unconstrained tax rate.

331 To sum up, the extended set up shows that whenever fiscal capacity is sufficiently low and
332 the ruler is not significantly biased toward the producer's interests, not even contributions prevent
333 taxes from being set above the stock of fiscal capacity in exchange for protection from superior
334 competitors. In these states of the world, contributions do push down the equilibrium tax rate
335 but, consistent with the definition of Protection for Tax Compliance, it remains above the stock of
336 fiscal capacity. The states of the world in which protection is paid back with higher tax compliance
337 despite the use of political giving expand when the ruler's valuation for labor's welfare, or the
338 latter's valuation of public spending increase (i.e. the closer we get to the benevolent ruler type).

C. Preventing Liberalization with Political Contributions

From Proposition 1 I know that whenever the technology distance between the old and new producers is very large, $\phi_h/\phi_l > \delta$, opening the economy is socially optimal. In this extension, I evaluate the possibility that the incumbent producer bribes the ruler to avoid (or delay) entry precisely when the technology distance exceeds δ . To that end, I must evaluate whether such a bribe is feasible and what tax would be paid in equilibrium. Once again, as long as the resulting equilibrium tax rate is higher than the highest rate permitted by the stock of fiscal capacity, $t^* > \tau$, Protection for Tax Compliance will hold despite the intermediation of bribing.

As in *Proposition 1* in the main text, the bribe must satisfy the producer participation constraint and the ruler incentive compatibility constraint. The incumbent producer participation constraint now is

$$\tilde{\pi}_c(t_c|\phi_h) - 0 \geq c \tag{23}$$

where $\tilde{\pi}_c(t_c|\phi_h)$ denotes gross profit. The 0 is intentionally reported because it denotes the incumbent producer's reservation utility in case of entry. As Condition (9) in *Proposition 1* is no longer satisfied, entry takes place with certainty in absence of a contribution that prevents it from happening. In case of entry, due to Schumpeterian competition, the old producer would instantaneously drop the market and gain null utility.

The ruler incentive compatibility constraint now becomes

$$\tilde{V}_c(t_c|\phi_h) + c \geq V_e(t_e|\phi_l) \tag{24}$$

where $\tilde{V}_c(t_c|\phi_h)$ denotes the pre-contribution utility of the ruler given $t_c \in [0, t_{\lambda=0}]$, $V_e(t_e|\phi_l)$ the utility she gains upon entry, and marginal cost $\phi_h > \phi_l$.

Once again, the contribution in equilibrium must be one that makes the ruler indifferent between allowing *free entry* (and get not contribution), and raising barriers in exchange for a political contribution. From (24), this implies

$$c = V_e(t_e|\phi_l) - V_c(t_c|\phi_h) = \frac{V_e(t_e|\phi_l) - a_1[w_c(t_c|\phi_h) + \rho \frac{G(t_c, x_c^*|\phi_h)}{L}] - a_2\tilde{\pi}_c(t_c|\phi_h)}{1 - a_2} \tag{25}$$

361 with x_c^* defined in (10).

362 **Proposition 3.** *Suppose the technology differential between the incumbent and potential entrant is*
 363 *high enough to make free entry preferable in absence of contributions, $(\phi_h/\phi_l) > \delta$, as defined in*
 364 *Proposition 1. For the tax rate upon entry $t_e^* = \tau$ as defined in Proposition 1, and contribution cost*
 365 *function (25), entry barriers are raised as long as technology differential satisfies*

$$\delta < \frac{\phi_h}{\phi_l} < \left[\frac{a_1(1 + \alpha(\rho - 1))}{a_1\rho - 1 + \alpha} \right]^{\frac{\alpha}{1-\alpha}} \left(\frac{a_1(1 + \alpha(\rho - 1))}{a_1(1 - \alpha) + \alpha} \right) \quad (26)$$

366 for which the producer pays $c(t_c^*) > 0$ and abides to

$$t_c^* = \frac{(1 - \alpha)(a_1(\rho - 1) - 1)}{a_1\rho - (1 - \alpha)} \quad (27)$$

367 Proposition 3 states that the producer can prevent entry of the superior competitor conditional
 368 on paying a positive contribution and provided the technology distance between the two firms is not
 369 infinitely larger than δ . If this distance exceeds the RHS of (26), the producer would not be able
 370 to afford a contribution big enough to prevent entry. The equilibrium contribution here is larger
 371 than the one in Section 3, where the producer used contributions to push tax rates down under
 372 protection given that the technology distance between the old and new producer was low. Even
 373 though the equilibrium tax rate here is similar than in that case, the first term in the numerator
 374 of the contribution cost function (25) is now $V_e(\phi_l)$ instead of $V_p(\phi_h)$, with $V_e(\phi_l) > V_p(\phi_h)$ for
 375 $(\phi_h/\phi_l) > \delta$. This implies the producer gains a smaller profit whenever he bribes the ruler to
 376 prevent entry despite liberalization is socially optimal.

377 Since the equilibrium tax rate is the same as in Proposition 2, the states of the world in which
 378 Protection for Tax Compliance is compatible with bribing is also the same - and is thus depicted in
 379 Figure A-2 in the main text too. Denote $\tau_c = t_c^*$, the stock of fiscal capacity coinciding exactly with
 380 the equilibrium tax rate in Proposition 2. Then, for any $\tau \in [0, \tau_c]$, $t_c^* > \tau$, meaning Protection for
 381 Tax Compliance holds despite the intermediation of bribes. On the other hand, for any $\tau \in (\tau_c, \hat{\tau}]$,
 382 $t_c^* < \tau$, implying that the equilibrium tax rate is set below the maximum tax rate permitted by
 383 the stock of fiscal capacity.¹⁴ In that case, protection is given for reason other than tax compliance

¹⁴Recall, $\hat{\tau}$ is defined in Proposition 1.

384 (i.e. pure rent-seeking).

385

386 The proof of Proposition 3 consists of two parts: first I prove that a bribe satisfying the
 387 participation constraint (PC) and the incentive compatibility constraint (ICC) simultaneously is
 388 feasible. This exercise also gives us the tax rate in equilibrium, as it is the one *bought-off* by
 389 the bribe itself. The second part of the proof proves that the bribe is only feasible provided the
 390 technology distance between the old producer and the would-be entrant is bounded.

391 **Part 1.** The PC and ICC are simultaneously satisfied whenever $\pi_c(t_c|\phi_h) \geq V_e(t_e|\phi_l) - V_c(t_c|\phi_h)$.
 392 If I expand this expression, I get

$$\left[\frac{\alpha}{\phi_h} (1 - t_c) \right]^{\frac{\alpha}{1-\alpha}} \left((1 - t_c)(1 - \alpha) - a_1 \left(\frac{1 - \alpha}{\alpha} + \rho t_c \right) \right) \geq V_e(t_e, \phi_l) \quad (28)$$

393 The left hand side (LHS) of this expression (which denotes the net-of-bribing profit of the incumbent
 394 producer) is a concave function of t_c , and it is maximized for (27).¹⁵ The right-hand side (RHS) is
 395 not a function of t_c . A necessary and sufficient condition for (28) to be satisfied is $LHS(t_c^*) > RHS$.
 396 This is true whenever,

$$\frac{\phi_h}{\phi_l} < \left[\frac{a_1(1 + \alpha(\rho - 1))}{a_1\rho - 1 + \alpha} \right]^{\frac{\alpha}{1-\alpha}} \left(\frac{a_1(1 + \alpha(\rho - 1))}{a_1(1 - \alpha) + \alpha} \right) \equiv \hat{\delta} \quad (29)$$

397 **Part 2.** We must check that

$$\hat{\delta} > \delta \quad (30)$$

398 with δ defined in *Proposition 1*. Otherwise, the producer would never be able to *buy-off* protection
 399 whenever liberalization is socially optimal. I plug the original values of δ and $\hat{\delta}$ into (30) and
 400 simplify in order to achieve

$$\frac{1}{a_1\rho - 1 + \alpha} > \frac{1}{a_1\rho + 1 - \alpha - (1 - \alpha)} \quad (31)$$

401 which is always true for $a_1 \in (0, 1)$, $\rho > 1$ and $\alpha \in (0, 1)$. This completes the proof of *Proposition*
 402 *3*.

¹⁵Recall, the lower t_c , the larger the bribe required to compensate the ruler.

403

404 All in all, this extension proves that producers might resort to bribing in order to prevent entry
405 of a superior competitor *even when entry would be socially optimal*. The tax rate paid in this
406 case would be above the stock of fiscal capacity - being thus compatible with Protection for Tax
407 Compliance- only when the stock is low to begin with. This extension also states that entry can
408 only be prevented whenever the technology distance between producers is limited. Otherwise, the
409 obsolete, incumbent producer would not be able to afford a contribution big enough to compensate
410 the ruler for the welfare loss of keeping the competitive producer out of the domestic market.

411 D. Technological unemployment upon entry

412 The benchmark model assumes that labor instantaneously adapts to the new technology and
 413 always benefit from it. However, it can be argued that labor might not be skilled enough for the new
 414 technology or that the new technology is labor-saving. In either case, entry produces *technological*
 415 *unemployment*. This section investigates this effect in the deciding between protection and free
 416 entry. The results suggest that, in the presence of technological unemployment, Protection for
 417 Tax Compliance is stickier relative to *entry*. This result is consistent with a standard result in
 418 international political economy: technological unemployment is politically inconvenient for any
 419 ruler maximizing a weighted utility function of producer's and labor's welfare: e.g. elected rulers.

420 Suppose that the skills of a worker is of two kinds: high or low. Only high-skilled labor, L^h ,
 421 is capable of operating the new technology. Low-skilled labor, L^l , goes unemployed upon entry,
 422 with $L^h + L^l = 1$. The unemployed are assumed to receive an unemployment benefit b that is
 423 proportional to labor-clearing wages, $\beta\omega(x, t)$, with ω defined in (3) and $\beta < 1$. Upon entry, the
 424 new utility function of the ruler becomes

$$V = a_1 \left[L^h \omega(x, t | \phi_h) + L^l \beta \omega(x, t | \phi_h) \right] + \rho(G - b) + a_2 \phi(x, t | \phi_h) \quad (32)$$

425 where $T = tpx$, and $G + b = T$. Thus, the provision of *public* goods (e.g. schools, roads) might
 426 decrease in presence of unemployment benefits. Upon some rearrangement, expression (32) remains

$$V = a_1 \left[\omega(x, t | \phi_h) (L^h + \beta(L^l - \rho)) + \rho G \right] + a_2 \phi(x, t | \phi_h) \quad (33)$$

s.t. $t \leq \tau$

427 Let $\psi \equiv (L^h + \beta(L^l - \rho)) < 1$. Then, the unconstrained tax rate that maximizes the new ruler's
 428 problem in (33) is

$$t_{\lambda=0, \psi} \equiv \frac{(1 - \alpha)(a_1(\rho - \psi + 1) - 1)}{a_1(\rho + 1 - \alpha) - (1 - \alpha)} < 1 \quad (34)$$

429 which differs from the benchmark result in (8) only in the numerator. Since $\psi < 1$, the uncon-
 430 strained tax rate is greater in the presence of technological unemployment following entry. The
 431 reason is straightforward: entry produces unemployment, which is mitigated with benefits that

432 are to be funded through taxation. But when would the ruler prefer to open the economy despite
 433 technological unemployment, and when would she prefer to protect the obsolete firm in return for
 434 taxation?

435 **Proposition 4.** *Suppose the fiscal capacity constraint in (33) binds. Let*

$$\underline{\delta} \equiv \frac{1 + \alpha(\rho - 1)}{\rho\alpha + \psi(1 - \alpha)} \quad (35)$$

436 *be the minimum technology distance between the would-be entrant and the incumbent producer for*
 437 *“entry” to ever be considered by the ruler, and*

$$\bar{\delta} \equiv \frac{a_1(1 + (\rho - 1)\alpha)}{a_1(1 + \rho - \alpha) - (1 - \alpha)} \left[\frac{a_1(1 + (\rho - 1)\alpha)}{a_1\psi + \alpha(1 - a_1)} \right]^{\frac{\alpha}{1-\alpha}} \quad (36)$$

438 *be the maximum technology distance the would-be entrant and the incumbent producer for “protec-*
 439 *tion” to ever be considered by the ruler. Provided*

$$\underline{\delta} \leq \frac{\phi_h}{\phi_l} \leq \bar{\delta} \quad (37)$$

440 *there exists a $\hat{\tau} < t_{\lambda=0}$ such that, for all $\tau \in [0, \hat{\tau}]$, a generically unique SPNE exists in which the*
 441 *ruler prefers to adopt entry barriers to free entry. In this equilibrium, the ruler sets $t_p^* = t_{\lambda=0} >$*
 442 *τ , tax revenue increases to $T(t_p^*, p_p^*, x_p^* | \phi_h) > T(t_e^*, p_e^*, x_e^* | \phi_l)$ but wages decrease to $\omega(t_p^* | \phi_h) <$*
 443 *$\omega(t_e^* | \phi_l, \psi)$; the incumbent firm stays “in” and makes profit $\pi(t_p^* | \phi_h) < \pi(\tau | \phi_h)$, while the would-be*
 444 *entrant remains “out”.*

445 The proof is equivalent to Proposition 1’s. Importantly, once I allow for technological unem-
 446 ployment, there is a minimum technology differential that the new firm must satisfy for the ruler to
 447 even consider its entry. The reason is as follows: the productivity boost that comes with the new
 448 firm must be big enough to compensate (in wages) the decrease in public goods (G) caused by the
 449 unemployment benefits (b) that follow technological unemployment. In other words, the Protection
 450 for Tax Compliance equilibrium is stickier when I account for technological unemployment. If any,
 451 it makes the result in Proposition 1 more likely.

452 **E. Relaxing the Monopoly Assumption**

453 Most of the Protection for Tax Compliance examples in the introduction refer to oligopoly mar-
454 kets. Likewise, monopolies might be hard to enforce and effective enforcement might proxy actual
455 existence of state capacity. For one reason or another, it is worth exploring whether Protection for
456 Tax Compliance is actually compatible with an oligopoly market in the intermediate sector. The
457 answer is positive. A full proof can be found in Queralt (2015). That extension shows that the
458 parameter space of Protection for Tax Compliance is greater for an oligopoly than a monopoly.
459 The reason lies in the change of market structure upon entry: oligopoly prices are replaced by
460 monopoly prices. Thus, part of the benefits of the new technology are cancelled by the price rise.
461 This effect implies that Protection for Tax Compliance is preferred in more states of the world
462 when the intermediate market is oligopolistic. The jump from an oligopoly to a fully competitive
463 market is not as straightforward insofar as collective action problems might appear for a larger N .
464 Still, targeted protection such as licenses or peer-monitoring by business associations might suffice
465 to discipline individual firms.

466 **F. Costly and Imperfect Monopoly Enforcement (or inefficient pub-** 467 **lic good provision)**

468 The set up in the core text assumes that the government is capable of enforcing the domestic
469 monopoly at no cost. However, monopoly enforcement requires some degree of bureaucratic capac-
470 ity, which is itself costly. This cost implies that only a share $\kappa \in [0, 1]$ of total revenue actually
471 reaches the final recipient of public spending (i.e. labor). The remaining share, $1 - \kappa$, is spent either
472 in public clerks' salaries, customs buildings, or is even captured by corrupt officials. Without loss
473 of generality, $1 - \kappa$ can be interpreted as the sunk cost of taxation derived from costly monopoly
474 enforcement. (Notice that this set up serves us to model also inefficiencies in public good provision:
475 $\text{net-}G = \kappa G$, with $\kappa < 1$ accounting for such inefficiencies).

476 Queralt (2015) investigates whether this sunk cost unravels the Protection for Tax Compliance
477 equilibrium. The result show that, as long as the sunk costs of taxation are constrained, $\kappa > \bar{\kappa}$,
478 there is always room for Protection for Tax Compliance. That is, provided that the stock of fiscal
479 capacity is low enough, protecting the inefficient firm in return for higher taxes is preferred to free
480 entry despite the sunk costs of monopoly enforcement that only take place in the protectionist
481 scenario. Importantly, the extension in Queralt (2015) also suggests which sectors should be more
482 prone to strike a Protection for Tax Compliance agreement: those that are easier to tax, that is,
483 those that have higher κ , thus consistent with Gehlbach (2008).

484 Imperfect monopoly enforcement (i.e. the producer only accrues a share κ of its potential
485 profit as a result of fringe producers operating in the intermediate market) can be modeled in a
486 functionally equivalent fashion. Queralt (2015) shows that, provided that monopoly enforcement
487 imperfections are not pervasive, the Protection for Tax Compliance equilibrium holds.

488 **F.1. Correlation between Monopoly Enforcement Capacity and Fiscal Capacity**

489 Now I focus on the possibility of monopoly enforcement and fiscal capacity being correlated.
490 Besley and Persson (2011) claim that legal and fiscal capacity are correlated. That is, low values
491 of legal capacity κ are associated with low values of fiscal capacity τ . Let $\psi(\cdot)$ define the link
492 between these two parameters, $\kappa = \psi(\tau)$. That is, for each value of fiscal capacity, there is a
493 corresponding value of legal capacity. From Queralt (2015) we know that there is a value $\bar{\kappa}$ such that

494 for any $\kappa < \bar{\kappa}$ *free entry* is preferred to Protection for Tax Compliance. Then, $\bar{\tau} = \phi^{-1}(\bar{\kappa})$ defines
495 the corresponding minimum stock of fiscal capacity for which the Protection for Tax Compliance
496 equilibrium exists. In other words, $\tau > \bar{\tau}$ is needed for protection to accrue enough revenue to
497 compensate for the loss of real wages.

498 Now, there are two possibilities: if $\bar{\tau} > \hat{\tau}$, Protection for Tax Compliance is never an equilibrium.
499 Recall, $\hat{\tau}$ defines the highest stock of fiscal capacity for which protection is preferred to *free entry*
500 (details in *Proposition 1*). If $\bar{\tau} < \hat{\tau}$, Protection for Tax Compliance is an equilibrium for any
501 $\tau \in [\bar{\tau}, \hat{\tau}]$.

502 The model set up does not allow us to sign $\hat{\tau}$ and $\bar{\tau}$. The former is not explicitly defined. Its
503 existence can be proved but an explicit solution one can work with does not exist. The comparison
504 between both critical values also depends on the functional form of $\psi()$. At this point, one can
505 only speculate. If the link between κ and τ is convex, then the existence of a Protection for
506 Tax Compliance equilibrium is less likely. In that case, a small stock of legal capacity would be
507 associated with a higher stock of fiscal capacity, making $\bar{\tau} < \hat{\tau}$ harder to be met. If the link is
508 concave, then the Protection for Tax Compliance equilibrium is more likely to exist. A small value
509 of legal capacity would coexist with an even lower value of fiscal capacity, satisfying $\bar{\tau} < \hat{\tau}$.

510 The historical evidence suggests that high fiscal capacity was achieved later than the capacity to
511 enforce state-sponsored monopolies, my *narrow* definition of legal capacity.¹⁶ While the capacity
512 to create state-sponsored monopolies characterizes ancient *limited access order societies* (North,
513 Wallis and Weingast, 2009), the *tax state* is a much more recent phenomenon (Schumpeter, 1918),
514 which only accelerated in the last decades of the nineteenth-century and the early twentieth century
515 (Scheve and Stasavage 2010, Tilly 1990). The pervasive use of mercantilism in pre-modern Europe
516 (Ekelund and Tollison 1981, Findlay and O'Rourke 2007, Heckscher 1931) combined with the
517 historical instances of Protection for Tax Compliance discussed in the Introduction of the main
518 text, also imply that effective state-sponsored monopoly protection can be implemented even if
519 fiscal capacity is low. This also applies to the sample of countries I analyze in the empirical section.
520 Take, for instance, Bolivia and Russia. Their capacity to enforce state-sponsored monopolies is

¹⁶Notice that Besley and Persson (2011) definition of legal capacity is more demanding than this paper's. They refer to market-supporting institutions that improve the operation of private markets, improve the efficiency of resource use, and shape the incentives to accumulate capital (p.103). In this paper, legal capacity refers only to the capacity to enforce state-sponsored monopoly rights.

521 well proved (Gallo 1988 and Gehlbach 2008, respectively), while both countries, still today, perform
522 poorly in raising modern income taxes (another good proxy of high fiscal capacity). Bolivia had to
523 temporarily repeal these taxes in the 1985 as they were ineffective and distortionary. And Russia's
524 income taxes in 2004 represented 3.5% of its GDP compared, for instance, to 7.9% in the US or
525 10.6% in the UK (*Collecting Taxes*, US AID 2004).

526 To sum up, when it comes to the enforcement of state-sponsored monopolies, all evidence
527 suggests that states develop this capacity much earlier than the capacity to raise taxes in large
528 quantities by coercive means alone. One possible reason for this is that, on top of the administrative
529 challenges of building fiscal and legal capacity, fiscal capacity has to deal with massive informational
530 asymmetries to identify the sources of income of the tax subjects (Aidt and Jensen, 2009; Daunton,
531 2001). Based on this regularity, I expect the link $\psi()$ between fiscal capacity and legal capacity to
532 be concave, if any. That is, low values of fiscal capacity might be compatible with larger values
533 of legal capacity, making $\bar{\tau} < \hat{\tau}$ more likely than the opposite, thus enabling the existence of the
534 Protection for Tax Compliance equilibrium.

535 G. Data sources

536 The unit of observation in the empirical analysis is the two-digit industry as classified by the
537 International Standard Industrial Classification *ISIC* Revision 3.1. Variables are drawn from three
538 different data sources, as reported in the main text: the *World Business Environment Survey*
539 (WBES), the *UNCATDs TRAINS data system*, and the *USAID Fiscal Reform and Economic*
540 *Governance Project*.

541 The WBES surveys are representative of the industrial population of the countries considered.
542 The firm-level distribution of the cleaned WBES sample is reported in Table A-1. Each firm is
543 classified in one of the two-digit extractive and manufacturing ISIC industries (26 in total). For each
544 industry, I compute representative measures for all variables. The full list of countries included in
545 the analysis is: Albania, Argentina, Armenia, Belarus, Bolivia, Bulgaria, Chile, Colombia, Croatia,
546 Czech Republic, Ecuador, El Salvador, Estonia, Georgia, Guatemala, Hungary, Kazakhstan, Latvia,
547 Lithuania, FYR Macedonia, Mexico, Moldova, Nicaragua, Peru, Poland, Romania, Russia, Slovak
548 Republic, Slovenia, Turkey, Ukraine, and Uruguay. Data for EE and FSUR are drawn from the
549 2005 WBES, and Data for LA are drawn from the 2006 WBES.

550 To guarantee that the protection data is contemporaneous with the other industry data, tariff
551 figures are dated for 2005 for the EE and FSUR sample, and 2006 for the LA sample. Average
552 industry-level obsolescence and labor-weighted tax compliance are explained in full detail in the
553 main text. Industry-level average *age* and *total labor* are self-explanatory. *Export share* denotes
554 the share of total industry revenue stemming from exports. Industry-level labor, age and exports
555 measures have long right tails. I apply a log transformation to the three variables. The *Share*
556 *of public firms per industry* is computed step-wise. First, I declare as state-owned any firm with
557 more than 50% of its capital owned by the state (or local authority). Then, I compute the share
558 of state-owned firms by industry. All firms are asked to state the number of competitors they
559 face in the market. Respondents must choose among different categories: from category 0 (no
560 competitor) to category 3 (more than 5 competitors). This information is eventually picked up by
561 the industry-level *Competitors* variable. The number of competitors presents missing values in both
562 sub-samples. Yet, I decided not to drop firms with missing values for this variable as long as other
563 firms in the same two-digit industry and country report non-negative values. I take advantage of the

564 symmetry of competition within industries to compute a meaningful measure of market structure
565 even in presence of missing values for this variable. This coding strategy maximizes the number
566 of firms whose values for *all other* variables are non-missing. The distribution of all industry-level
567 measures is reported in Table A-1.

568 The ISIC Rev.3.1 industrial classification is used both by the WBES and the *UNCATD's*
569 *TRAINS system* tariff dataset. That is precisely the identifier that allows us to match both datasets
570 at the two-digit industry level. Once the industry-level database is armed, all industries are as-
571 signed the fiscal capacity value corresponding to their home country. The data source for the fiscal
572 capacity values and the ratio of tax revenue to GDP are drawn from the *USAID Fiscal Reform and*
573 *Economic Governance Project*. The *fiscal capacity* proxy, tax staff working in the tax administra-
574 tion, is recorded for 2007 for all countries except Armenia (2008), Belarus (2008), Colombia (2004),
575 Ecuador (2004), Georgia (2004), Guatemala (2004), Kazakhstan (2009) and Nicaragua (2004). The
576 lumpiness of fiscal capacity data justifies the use of the non-contemporaneous data points for this
577 variable. The final unbalanced panel includes 378 industry-countries.

578 **H. Summary statistics and Residuals**

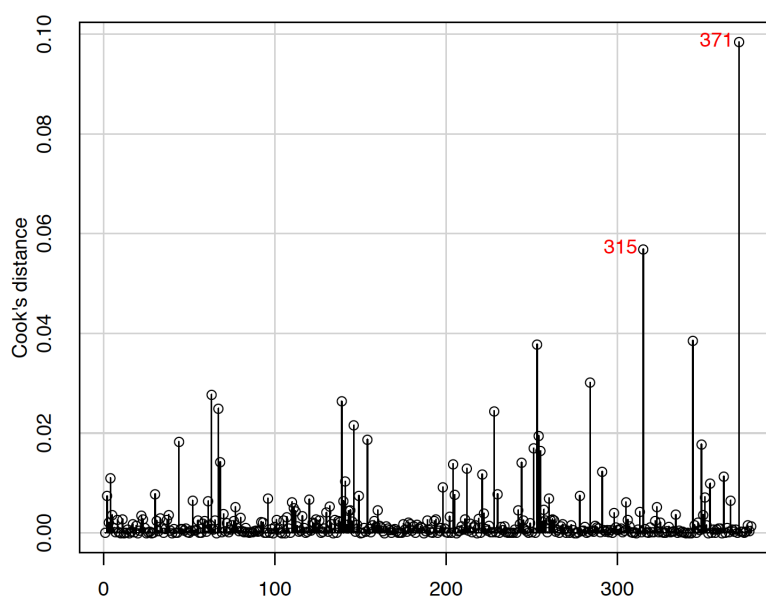
579 This section includes the descriptive statistics of all variables by the level of measurement, and
 580 the residuals' Cook's distance of column 4 in Table 1 in the main text. The only remarkable value
 581 in Table A-1 is an AVE tariff value of 97 points. This is clearly an outlier, but it is not influential
 582 (it is not any of the two outliers in Figure A-3). If I drop this case from the sample, results in
 583 Table 1 in the main text do not change.

Table A-1: **Summary statistics**

Variable	Mean	Std. Dev.	Min.	Max.
<i>Firm-Level (N=7348)</i>				
Tax Compliance	0.827	0.275	0	1
ln(Age)	2.775	0.763	0	5.283
ln(Employees)	3.33	1.339	1.099	8.294
Export share	13.475	27.257	0	100
State-Owned	0.017	0.13	0	1
ISO certificate	0.179	0.383	0	1
<i>Industry-Level Averages (N=378)</i>				
Weighted Tax Compliance	0.892	0.144	0.2	1
Tax Compliance	0.875	0.137	0.2	1
ln(1 + Export Share)	2.393	1.446	0	4.595
Competitors	2.321	0.63	0	3
ln(Age)	2.887	0.565	1.609	4.554
ln(Labor)	5.875	1.906	1.099	10.2
State-Owned Share	7.003	20.495	0	100
Obsolete	0.797	0.271	0	1
Tariff	5.833	7.225	0	97.790
Avg. Foreign Tariff	5.841	4.448	0	40.118
<i>Country-Level (N=32) and Fixed Effects</i>				
Tax Staff	0.853	0.471	0.050	2.170
Tax to GDP	0.245	0.076	0.104	0.368
VAT to GDP	0.081	0.024	0.028	0.148
Free Media	0.562	0.201	0.12	0.84
ln(Population)	16.112	1.268	14.113	18.779
Region FE	1.14	0.348	1	2
Sector FE	4.963	2.53	1	8
Mining FE	0.058	0.234	0	1

584 Weighted tax compliance is computed using the share of firm's employees to total industry's
 585 labor as the weighting factor. An example: Suppose two firms operate in industry j. One hires
 586 70% of total labor in industry j and complies with 20% of taxes. The other firm hires 30% of total
 587 labor in that same industry and complies with 90% of taxes. The weighted tax compliance value
 588 for industry j is $20 \cdot .7 + 90 \cdot .3 = 41\%$. To prevent results being driven by any extreme value in

Figure A-3: **Influential Outliers based on an unclustered version of Model 4 in Table 1 in the main text.** Observations no. 315 and 371 have high Cook's distances.



589 the weighting factor, the original firm-level labor variable is winsorized at the 1- and 99-percentile.

590 Column 4 in Table 1 re-runs column 3 specification in that same table without two outliers. To
591 identify influential outliers, I compute the Cook's distance of the residuals based on an unclustered
592 version of column 3 specification in Table 1 in the main text. Figure A-3 plots the results. Two
593 observations (id. #315 and 371) have large Cook's distance values. These are the two cases dropped
594 in column 4 of Table 1 in the main text.

595 I. Tax Staff, a proxy of Fiscal Capacity

596 A potential concern about the size of the tax administration is that this bureau may be used
597 as a form of public employment and patronage. Figure 1 in the main text suggests that there is a
598 positive relationship between the size of the tax administration and total tax revenue. This result
599 is hardly reconcilable with the tax administration being used for patronage. Still, next I explore
600 additional correlations to advance this conclusion.

601 One might suspect that total tax revenue confounds tax- and non-tax-handlers. To address this
602 concern, I correlate the size of the tax administration (normalized to total population), or *Tax Staff*,
603 to Income Tax Yields as a percentage of GDP. Income taxes are said to be the most sophisticated
604 tax, and thus indicate high fiscal capacity. Unlike *Tax Staff*, however, income tax yields vary with
605 the economic cycle. Figure A-4 show that the relationship between tax staff and this sophisticated
606 tax type is positive.

607 In *State Weakness Index in the Developing World*, Rice and Patrick (2008) rely on the *Govern-*
608 *ment Effectiveness Index* available in World Governance Indicators (2015) to proxy state capacity.
609 *Government Effectiveness* measures the “quality of public services, the quality of the civil service
610 and *the degree of its independence from political pressures*, the quality of policy formulation and im-
611 plementation, and the credibility of the governments commitment to such policies.” (italics added).
612 Figure A-4 shows that this index is positively correlated with the size of the tax administration.

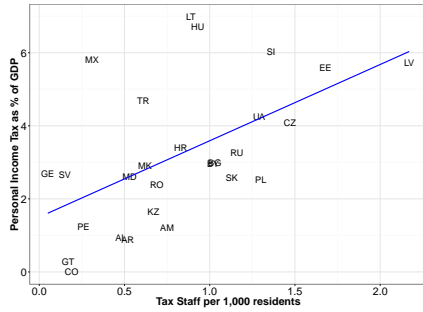
613 The positive correlation of this index and tax staff, combined with the positive correlation with
614 fiscal outcomes (both total and income tax yields) suggests, first, that the tax staff is a good proxy
615 of the extractive capacity of the state, and second, that the tax administration is *not* systematically
616 used as source of public employment.

617 We can analyze the predictive power of the size of the tax administration on tax evasion. In the
618 absence of crossnational data on tax evasion, Figure A-4 plots the correlation between the size of the
619 shadow economy (Schneider, Buehn and Montenegro, 2010) and the size of the tax administration.
620 The correlation is negative, as one would expect if *Tax Staff* truly captures the capacity to raise
621 taxes.

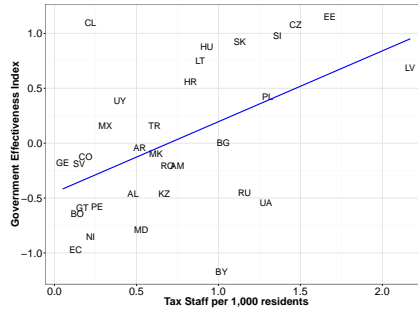
622 Finally, we can test how well the size of the tax administration predicts tax compliance in the
623 data at hand. To this end, Figure A-4 shows the correlation of *Tax Staff* and country-average tax

624 compliance based on the +7,000 firms in the sample. Both variables correlate positively.

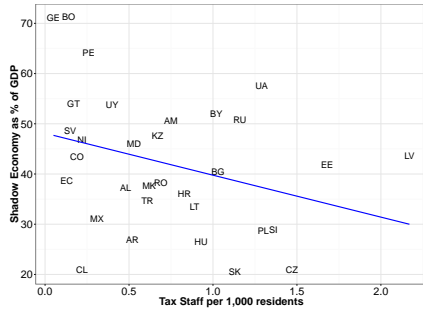
Figure A-4: Correlates of Tax Staff



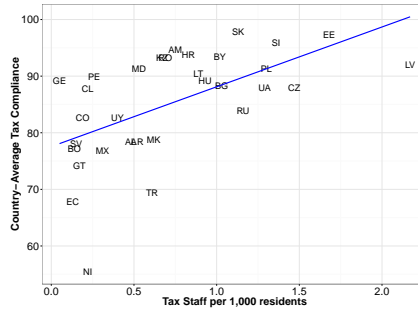
(a) Income Tax to GDP



(b) Government Effectiveness



(c) Shadow Economy



(d) Average Tax Compliance

625 **J. Country-level Confounders**

626 Column 5 in Table 1 in the main text include country fixed effects. This should be convincing
627 enough in terms of addressing country-level omitted variable bias. Still, one might prefer to replace
628 country fixed effect by covariates that correlate with tax compliance, protection and industry
629 obsolescence. To this end, Table A-2 includes various covariates that account for levels of economic
630 development (GDP/Cap and Urbanization), industrial development (gross capital formation and
631 industry weight for the national economy), state capacity (proxied by primary schooling enrollment,
632 military spending to GDP, and state antiquity (Putterman, 2007)), even ethnic fractionalization,
633 which is expected to inhibit fiscal capacity investment (Besley and Persson, 2011). The main
634 coefficients of interest, $\hat{\beta}_7$, remains virtually unchanged across specifications.

Table A-2: Models of Industry-Level Tax Compliance with Additional Country-Level

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
$\hat{\beta}_1$: Low Fiscal Capacity	0.057 (0.074)	0.050 (0.071)	0.046 (0.070)	0.086 (0.068)	0.054 (0.070)	0.042 (0.070)	0.086 (0.051)	0.060 (0.072)
$\hat{\beta}_2$: Tariff	-0.026** (0.012)	-0.028** (0.013)	-0.029** (0.013)	-0.029** (0.013)	-0.032** (0.013)	-0.030** (0.013)	-0.029** (0.013)	-0.030** (0.014)
$\hat{\beta}_3$: Obsolete	-0.164** (0.079)	-0.178** (0.087)	-0.181** (0.086)	-0.198** (0.081)	-0.195** (0.086)	-0.183** (0.086)	-0.174** (0.083)	-0.204** (0.087)
$\hat{\beta}_4$: Obsolete×Tariff	0.027** (0.011)	0.029** (0.013)	0.029** (0.013)	0.031** (0.013)	0.032** (0.013)	0.030** (0.013)	0.030** (0.013)	0.031** (0.014)
$\hat{\beta}_5$: Low Fiscal Capacity×Tariff	-0.022** (0.009)	-0.023** (0.010)	-0.023** (0.010)	-0.024** (0.010)	-0.026** (0.010)	-0.024** (0.010)	-0.024** (0.010)	-0.024** (0.011)
$\hat{\beta}_6$: Low Fiscal Capacity × Obsolete	-0.115* (0.065)	-0.116 (0.070)	-0.119* (0.070)	-0.141** (0.062)	-0.133* (0.069)	-0.117 (0.070)	-0.110 (0.066)	-0.139** (0.068)
$\hat{\beta}_7$: Low Fiscal Capacity×Obsolete×Tariff	0.022** (0.009)	0.022** (0.010)	0.022** (0.009)	0.024** (0.009)	0.025** (0.009)	0.023** (0.010)	0.023** (0.009)	0.024** (0.010)
\hat{Z}_1 : ln(1+Export Share)	-0.003 (0.006)	-0.002 (0.006)	-0.003 (0.005)	-0.002 (0.005)	-0.003 (0.005)	-0.003 (0.006)	-0.000 (0.005)	-0.004 (0.005)
\hat{Z}_2 : Competitors	-0.014 (0.010)	-0.014 (0.010)	-0.014 (0.009)	-0.010 (0.009)	-0.014 (0.009)	-0.013 (0.010)	-0.012 (0.009)	-0.014 (0.009)
\hat{Z}_3 : ln(Age)	0.005 (0.012)	0.007 (0.012)	0.007 (0.013)	0.006 (0.011)	0.006 (0.012)	0.006 (0.012)	0.014 (0.013)	0.003 (0.013)
\hat{Z}_4 : ln(Labor)	0.015** (0.007)	0.015** (0.007)	0.015** (0.007)	0.014** (0.006)	0.015** (0.007)	0.015** (0.007)	0.013** (0.006)	0.015** (0.007)
\hat{Z}_5 : State-Owned Share	0.000 (0.000)	0.000 (0.000)	0.000 (0.000)	0.000 (0.000)	0.000 (0.000)	0.000 (0.000)	0.000 (0.000)	0.000 (0.000)
\hat{Z}_6 : Population	-0.017 (0.012)	-0.015 (0.012)	-0.013 (0.014)	-0.016 (0.010)	-0.015 (0.012)	-0.015 (0.012)	0.001 (0.009)	-0.015 (0.011)
\hat{Z}_7 : Free Media	-0.109* (0.058)	-0.057 (0.049)	-0.054 (0.056)	-0.003 (0.049)	-0.082 (0.066)	-0.059 (0.055)	0.023 (0.063)	-0.076* (0.042)
GDP/Cap	0.027 (0.018)							
Urban Population		0.001 (0.001)						
Gross Capital Formation to GDP			0.000 (0.003)					
Industry Value-Added to GDP				0.004*** (0.002)				
Primary Education Enrollment					0.002 (0.002)			
Military Spending to GDP						0.011 (0.010)		
State Antiquity							-0.027** (0.011)	
Ethnic Fractionalization								-0.105* (0.051)
$\hat{\beta}_0$: Intercept	1.143*** (0.191)	1.263*** (0.174)	1.260*** (0.277)	1.193*** (0.138)	1.298*** (0.161)	1.273*** (0.173)	1.225*** (0.166)	1.382*** (0.165)
Region FE	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Sector FE	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Observations	376	376	376	376	376	376	376	376
R-squared	0.229	0.223	0.220	0.250	0.223	0.224	0.250	0.232

The two outliers identified in column XXX in Table XXX are not considered. Country-clustered standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1. Data for GDP/Cap, Urban Population, Gross Capital Formation, Industry Value-Added, Primary Education and Military Spending drawn from World Bank (2016). State Antiquity Index drawn from Putterman (2007), and Ethnic Fractionalization drawn from Alesina et al. (2003).

635 **K. Algebra for 2-level Random-intercept, Random-Slope Hierar-**
636 **chical Model**

637 The two-level hierarchical model in column 6 of Table 1 in the main text allows the coefficient
638 of protection and obsolescence and their interaction to vary by the level of fiscal capacity. The
639 specification is as follows: denote x_{jk} the obsolescence of industry j in country k , z_{kj} the tariff
640 level, and w_k the reversed level of fiscal capacity capacity in country k (recall, *Low Fiscal Capacity*
641 (LFC) = $-1 \times Fiscal Capacity$), M_{jk} a vector of industry-level controls, and ρ a battery of fixed
642 effects (e.g. the region fixed effect). Then, the random-intercept, random-coefficient hierarchical
643 model to estimate is:

$$\begin{aligned} \text{tax compliance}_{jk} &= \beta_{0k} + \beta_{1k}x_{jk} + \beta_{2k}z_{jk} + \beta_{3k}x_{jk}z_{jk} + M_{jk} + \rho + r_{jk} \\ &\text{with} \\ \beta_{0k} &= \gamma_{00} + \gamma_{01}w_k + u_{0k} \\ \beta_{1k} &= \gamma_{10} + \gamma_{11}w_k + u_{1k} \\ \beta_{2k} &= \gamma_{20} + \gamma_{21}w_k + u_{2k} \\ \beta_{3k} &= \gamma_{30} + \gamma_{31}w_k + u_{3k} \end{aligned} \tag{38}$$

644 where r_{jk} and u_{ik} denote level-1 and 2 residuals, respectively. Upon substitution, the model becomes

$$\begin{aligned} \text{tax compliance}_{jk} &= \gamma_{00} + \gamma_{01}w_k + \gamma_{10}x_{jk} + \gamma_{20}z_{jk} \\ &+ \gamma_{30}x_{jk}z_{jk} + \gamma_{11}w_kx_{jk} + \gamma_{21}w_kz_{jk} + \gamma_{31}w_kx_{jk}z_{jk} \\ &+ u_{1k}x_{jk} + u_{2k}z_{jk} + u_{3k}x_{jk}z_{jk} + u_{0k} + r_{jk} \\ &+ M_{jk} + \rho \end{aligned} \tag{39}$$

645 where the full battery of cross-level interactions (the fixed component) is followed by five random
646 effects and controls.

647 **L. Firm-level Analysis**

648 **L.1. Non-Response Bias**

649 Jensen et al. (2010) find that firms in countries with less press freedom are more likely to provide
650 nonresponse on sensitive issues, among which we can expect tax compliance to apply. 7.68% of the
651 +7,000 sampled firms do not respond to the tax compliance question. To address Jensen et al.'s
652 (2010) considerations, I model response as a function of baseline controls and the *Media Freedom*
653 index built by the Freedom House. Results are reported in Table A-3, where I also control the level
654 of democracy as measured by the Polity IV variable. These variables do not predict non-response.
655 Still, following Jensen et al. (2010) recommendation, I control for the level of free media in every
656 industry-level model.

657 Desai and Olofsgård (2011) address non-response issues from a different angle: they compute
658 inverse probability weights drawn from a logistic regression model that estimate the probability
659 of response of tax compliance as a function of baseline information. I follow this approach by
660 using column 2 in Table A-3 to compute inverse probability weights. These are then incorporated
661 into the models reported in Appendix Table A-4 (OLS models) and A-5 (HLM). The OLS models
662 control for two-digit industry FE, while the HLM fit random intercepts at the two-digit industry
663 and country-level. Columns 1 and 2 in both Tables compare the effect of adjusting for non-response
664 weighting in firm-level models of tax compliance. Results are virtually identical.

Table A-3: **Response to Tax Compliance Item as a Function of Institutional and Political Characteristics and Baseline Controls.**

	(1)	(2)	(3)
	Probit	Probit	Probit
Free Media		-1.193 (0.789)	
Polity IV			-0.126 (0.101)
ln(Age)	-0.009 (0.044)	0.002 (0.046)	0.002 (0.045)
ln(1+Export Share)	0.002 (0.002)	0.002 (0.002)	0.002 (0.002)
ln(Labor)	0.032 (0.028)	0.031 (0.029)	0.026 (0.031)
State-Owned Share	0.078 (0.280)	0.031 (0.286)	0.071 (0.306)
Competitors	0.458** (0.203)	0.530*** (0.197)	0.504*** (0.190)
Obsolete	-0.068 (0.082)	-0.082 (0.085)	-0.075 (0.083)
Fiscal Capacity	0.503 (0.633)	0.585 (0.549)	0.743 (0.554)
Tariff	0.028 (0.018)	0.010 (0.014)	0.019 (0.018)
ln(Population)	0.184 (0.112)	0.128 (0.107)	0.152* (0.086)
Constant	-2.090 (1.432)	-0.591 (1.535)	-0.755 (1.373)
Region FE	Yes	Yes	Yes
Two-digit Sector FE	Yes	Yes	Yes
Observations	7,619	7,619	7,619

Country-Clustered standard errors in parentheses

*** p<0.01, ** p<0.05, * p<0.1

665 L.2. Firm-Level Systematic Bias

666 Firms perceive economic context, in general, and taxation, in particular, in different ways, caus-
667 ing firm-specific bias. Following Desai and Olofsgård (2011), I size firm-specific bias by using the
668 residuals of regression models of objective country performance on firm performance. Accordingly,
669 I regress responses by managers to a question about the severity of macroeconomic instability on
670 the inflation rate in the country during the survey year—a proxy for actual macroeconomic insta-
671 bility—plus sector- and country-fixed effects. The residuals from this model are interpreted as the
672 the extent to which within-country, within-industry perceptions of macroeconomic instability are
673 not influenced by price instability: namely, the firm-specific bias. Column 3 in Tables A-4 (OLS)
674 and A-5 (HLM) include these residuals to control for firm-specific bias. Results hold.

675

676 Hallward-Driemeier and Aterido (2009) argue that *size* and *performance* are the two strongest
677 predictors of *perceived* severity of taxation. The baseline specifications already control for the size
678 of the firm. Here, I control for firm performance too, and in doing so, I follow Hallward-Driemeier
679 and Aterido (2009): that is, I approximate performance by considering *employment growth* within
680 the last three years. Responses are collapsed in three categories: contraction, constant, expansion.
681 Column 4 in Tables A-4 (OLS) and A-5 (HLM) include these dummies as an alternative measure
682 of firm-specific bias. Results hold.

683

684 Third, the *WBES* includes three items that approximate how burdening the tax system may
685 be perceived by the firm managers that fill the questionnaire: one is behavioral (having been in-
686 spected by a tax official within the last year), two are qualitative: considering tax rates as the
687 major obstacle to business, and the tax administration as the major obstacle to business. Columns
688 5-7 in Tables A-4 (OLS) and A-5 (HLM) include these indicators as measures of firm-specific bias.
689 Results hold.

690

691 Overall, Tables A-4 and A-5 suggests that results are robust to alternative measures of firm-
692 specific bias and non-response weighting. Importantly, this analysis confirms that the industry-level
693 results in the main text are not driven by ecological fallacy, non-response bias or firm-specific bias.

Table A-4: OLS Models of Firm-Level Tax Compliance as a function of firm-, sector- and country-characteristics

Non-Response Weighting [†]		No (1)	Yes (2)	Yes (3)	Yes (4)	Yes (5)	Yes (6)	Yes (7)
$\hat{\beta}_1$:	Low Fiscal Capacity	-0.063* (0.036)	-0.058 (0.038)	-0.064* (0.037)	-0.060 (0.037)	-0.062 (0.037)	-0.055 (0.040)	-0.058 (0.038)
$\hat{\beta}_2$:	Tariff	-0.007 (0.004)	-0.008* (0.004)	-0.007* (0.004)	-0.008* (0.004)	-0.007 (0.004)	-0.007 (0.004)	-0.007 (0.004)
$\hat{\beta}_3$:	Obsolete	-0.024 (0.021)	-0.021 (0.022)	-0.017 (0.020)	-0.025 (0.027)	-0.016 (0.022)	-0.021 (0.022)	-0.024 (0.023)
$\hat{\beta}_4$:	Obsolete×Tariff	0.005* (0.002)	0.004* (0.002)	0.004* (0.002)	0.004 (0.002)	0.004 (0.002)	0.004 (0.002)	0.004 (0.003)
$\hat{\beta}_5$:	Low Fiscal Capacity×Tariff	-0.007* (0.004)	-0.007* (0.004)	-0.007* (0.004)	-0.007* (0.004)	-0.006 (0.004)	-0.007* (0.004)	-0.006 (0.004)
$\hat{\beta}_6$:	Low Fiscal Capacity × Obsolete	-0.030 (0.024)	-0.031 (0.026)	-0.026 (0.025)	-0.033 (0.029)	-0.026 (0.026)	-0.030 (0.026)	-0.034 (0.027)
$\hat{\beta}_7$:	Low Fiscal Capacity×Obsolete×Tariff	0.006** (0.002)	0.006** (0.002)	0.006** (0.002)	0.006** (0.003)	0.006** (0.002)	0.006** (0.003)	0.006** (0.003)
\hat{Z}_1 :	ln(1+Export Share)	-0.000 (0.004)	0.000 (0.004)	-0.000 (0.004)	0.000 (0.004)	0.000 (0.004)	0.000 (0.004)	0.000 (0.004)
\hat{Z}_2 :	Competitors	0.065** (0.030)	0.093** (0.038)	0.092** (0.037)	0.095** (0.038)	0.092** (0.037)	0.092** (0.036)	0.098** (0.038)
\hat{Z}_3 :	ln(Age)	0.002 (0.006)	0.003 (0.006)	0.004 (0.006)	0.002 (0.007)	0.003 (0.006)	0.002 (0.007)	0.002 (0.007)
\hat{Z}_4 :	ln(Labor)	0.022*** (0.005)	0.022*** (0.005)	0.021*** (0.005)	0.025*** (0.006)	0.021*** (0.005)	0.023*** (0.005)	0.023*** (0.006)
\hat{Z}_5 :	State-Owned Share	0.011 (0.025)	0.013 (0.029)	0.013 (0.030)	0.012 (0.029)	0.013 (0.028)	0.016 (0.030)	0.011 (0.030)
\hat{Z}_6 :	ln(Population)	-0.007 (0.013)	-0.005 (0.014)	-0.006 (0.013)	-0.005 (0.014)	-0.003 (0.014)	-0.005 (0.013)	-0.004 (0.014)
\hat{Z}_7 :	Free Media	-0.074 (0.060)	-0.076 (0.061)	-0.076 (0.061)	-0.077 (0.061)	-0.069 (0.060)	-0.078 (0.063)	-0.082 (0.061)
	Residual of Macroeconomic Instability			0.008 (0.006)				
	Same Performance				0.025** (0.011)			
	Higher Performance				-0.004 (0.010)			
	Inspected					0.021* (0.011)		
	Tax Rates Being Major Obstacle						0.008 (0.008)	
	Tax Administration Being Major Obstacle							-0.006 (0.006)
$\hat{\beta}_0$	Intercept	0.810*** (0.260)	0.709** (0.267)	0.717*** (0.260)	0.694** (0.279)	0.662** (0.272)	0.701** (0.265)	0.701** (0.274)
	Region FE	Yes	Yes	Yes	Yes	Yes	Yes	Yes
	Two-digit Industry FE	Yes	Yes	Yes	Yes	Yes	Yes	Yes
	Observations	7,334	7,016	6,901	6,834	6,993	6,963	6,916
	R-squared	0.071	0.070	0.069	0.072	0.072	0.070	0.070

[†]For Non-Response Weighting refer to Appendix L1. Country-clustered standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1

Table A-5: Random-Intercept Hierarchical-Linear Models of Tax Compliance, where firms (level 1) are nested into two-digit industries (level 2) that are nested into countries (level 3)

Non-Response Weighting [†]	No (1)	Yes (2)	Yes (3)	Yes (4)	Yes (5)	Yes (6)	Yes (7)
Fixed Effects							
$\hat{\beta}_1$:Low Fiscal Capacity	-0.039 (0.031)	-0.038 (0.031)	-0.044 (0.031)	-0.040 (0.032)	-0.041 (0.031)	-0.038 (0.031)	-0.037 (0.032)
$\hat{\beta}_2$:Tariff	-0.006** (0.003)	-0.007*** (0.003)	-0.007*** (0.002)	-0.006** (0.003)	-0.006** (0.003)	-0.006** (0.003)	-0.006** (0.003)
$\hat{\beta}_3$:Obsolete	-0.017 (0.021)	-0.015 (0.021)	-0.010 (0.019)	-0.017 (0.027)	-0.011 (0.020)	-0.015 (0.021)	-0.018 (0.021)
$\hat{\beta}_4$:Obsolete×Tariff	0.003 (0.002)	0.002 (0.002)	0.002 (0.002)	0.002 (0.003)	0.002 (0.002)	0.002 (0.002)	0.002 (0.003)
$\hat{\beta}_5$:Low Fiscal Capacity×Tariff	-0.007*** (0.003)	-0.007*** (0.003)	-0.007*** (0.003)	-0.007*** (0.003)	-0.007*** (0.003)	-0.007*** (0.003)	-0.007*** (0.003)
$\hat{\beta}_6$:Low Fiscal Capacity × Obsolete	-0.017 (0.021)	-0.015 (0.023)	-0.010 (0.022)	-0.018 (0.027)	-0.013 (0.023)	-0.015 (0.023)	-0.018 (0.023)
$\hat{\beta}_7$: Low Fiscal Capacity×Obsolete×Tariff	0.005** (0.002)	0.004* (0.002)	0.004* (0.002)	0.004* (0.002)	0.004* (0.002)	0.004* (0.002)	0.004* (0.002)
\hat{Z}_1 :ln(1+Export Share)	0.001 (0.003)	0.001 (0.003)	0.001 (0.003)	0.001 (0.003)	0.001 (0.003)	0.001 (0.003)	0.001 (0.003)
\hat{Z}_2 :Competitors	-0.010 (0.012)	-0.003 (0.015)	-0.003 (0.015)	-0.002 (0.015)	-0.004 (0.015)	-0.003 (0.015)	-0.002 (0.014)
\hat{Z}_3 :ln(Age)	0.010* (0.006)	0.010* (0.006)	0.012** (0.006)	0.009 (0.007)	0.010* (0.006)	0.010 (0.006)	0.010 (0.006)
\hat{Z}_4 :ln(Labor)	0.018*** (0.004)	0.018*** (0.004)	0.017*** (0.004)	0.021*** (0.004)	0.018*** (0.004)	0.018*** (0.005)	0.018*** (0.005)
\hat{Z}_5 :State-Owned Share	0.005 (0.022)	0.000 (0.027)	0.000 (0.028)	-0.001 (0.028)	0.000 (0.027)	0.000 (0.028)	-0.003 (0.028)
\hat{Z}_6 : ln(Population)	-0.008 (0.014)	-0.007 (0.014)	-0.008 (0.014)	-0.008 (0.014)	-0.007 (0.014)	-0.008 (0.014)	-0.006 (0.014)
\hat{Z}_7 : Free Media	-0.043 (0.064)	-0.036 (0.066)	-0.039 (0.064)	-0.036 (0.067)	-0.031 (0.065)	-0.039 (0.065)	-0.038 (0.066)
Residual of Macroeconomic Instability			0.007 (0.006)				
Same Performance				0.028** (0.012)			
Higher Performance				-0.001 (0.008)			
Inspected					0.009 (0.011)		
Tax Rates Being Major Obstacle						0.005 (0.006)	
Tax Administration Being Major Obstacle							-0.007 (0.005)
$\hat{\beta}_0$: Intercept	0.998*** (0.208)	0.961*** (0.209)	0.970*** (0.204)	0.948*** (0.219)	0.941*** (0.214)	0.962*** (0.205)	0.957*** (0.213)
Random Effects							
$\sigma_{country.intercept}$	0.070 (0.012)	0.069 (0.012)	0.068 (0.012)	0.071 (0.012)	0.069 (0.012)	0.069 (0.012)	0.071 (0.012)
$\sigma_{industry.intercept}$	0.024 (0.005)	0.027 (0.005)	0.027 (0.005)	0.025 (0.004)	0.027 (0.005)	0.027 (0.005)	0.027 (0.005)
$\sigma_{residual}$	0.256 (0.016)	0.262 (0.016)	0.262 (0.016)	0.261 (0.016)	0.262 (0.016)	0.262 (0.016)	0.261 (0.016)
Region FE	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Log-Likelihood	-490.0	-692.4	-662.9	-628.8	-686.3	-668.6	-650.1
Level-1 units	32	32	32	32	32	32	32
Level-2 units	26	26	26	26	26	26	26
Level-3 units	7,334	7,016	6,901	6,834	6,993	6,963	6,916

[†]For Non-Response Weighting refer to Appendix L1. Country-clustered standard errors in parentheses. *** p<0.01, ** p<0.05, * p<0.1

694 **L.3. Joint Country-Sector Fixed Effect Models**

695 In order to challenge threats to identification, Table A-6 fits sector, sector and country, and
 696 country-sector fixed effects to firm-level models of tax compliance. Results hold across specifica-
 697 tions, including the country-sector FE model, which consumes 32X8 degrees of freedom. $\hat{\beta}_7$ holds
 698 the expected sign and is statistically different from zero. That is, in contexts of low fiscal capacity,
 699 keeping within country-sector variation constant, obsolete firms that are granted protection from
 700 competition are more tax compliant.

Table A-6: **Firm-Level Models of Tax Compliance with Country-Sector Fixed Effects**

	(1)	(2)	(3)
$\hat{\beta}_1$: Low Fiscal Capacity	-0.091*** (0.028)	0.086*** (0.025)	-0.177*** (0.033)
$\hat{\beta}_2$: Tariff	-0.009* (0.005)	-0.005** (0.002)	-0.007** (0.004)
$\hat{\beta}_3$: Obsolete	-0.028 (0.021)	-0.015 (0.022)	-0.012 (0.020)
$\hat{\beta}_4$: Obsolete×Tariff	0.005** (0.002)	0.002 (0.003)	0.002 (0.002)
$\hat{\beta}_5$: Low Fiscal Capacity×Tariff	-0.008** (0.004)	-0.006** (0.002)	-0.009** (0.004)
$\hat{\beta}_6$: Low Fiscal Capacity × Obsolete	-0.031 (0.024)	-0.016 (0.024)	-0.010 (0.021)
$\hat{\beta}_7$: Low Fiscal Capacity×Obsolete×Tariff	0.007** (0.003)	0.004* (0.002)	0.004* (0.002)
\hat{Z}_1 : ln(1+Export Share)	-0.000 (0.004)	0.000 (0.004)	0.001 (0.003)
\hat{Z}_2 : Competitors	0.049 (0.031)	-0.008 (0.013)	-0.028** (0.012)
\hat{Z}_3 : ln(Age)	-0.001 (0.007)	0.010 (0.006)	0.010* (0.006)
\hat{Z}_4 : ln(Labor)	0.024*** (0.005)	0.019*** (0.004)	0.018*** (0.004)
\hat{Z}_5 : State-Owned Share	0.020 (0.025)	0.003 (0.023)	0.013 (0.024)
\hat{Z}_6 : ln(Population)	-0.011 (0.011)	-0.276*** (0.017)	-0.038*** (0.004)
\hat{Z}_7 : Free Media	-0.097 (0.065)	-2.473*** (0.180)	0.420*** (0.030)
$\hat{\beta}_0$: Intercept	0.777*** (0.264)	6.925*** (0.384)	1.098*** (0.077)
Sector FE	Yes	Yes	No
Country FE	No	Yes	No
Country-Sector FE	No	No	Yes
Observations	7,334	7,334	7,334
R-squared	0.064	0.128	0.147

Robust standard errors in parentheses
 *** p<0.01, ** p<0.05, * p<0.1

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